## UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

Mendel Stern, Aharon Ostreicher, Yochonon Markowitz, Abraham Kohn, Isaac Schwimmer, Esther Schwimmer, Joel Sabel, Yoel Fried and Fraida M. Fried, Melech Krauss, Israel Ostreicher,

18 cv 04622 (NSR)

Plaintiffs,

VS.

PLAINTIFFS' MEMORANDUM IN SUPPORT OF TRO

Highland Lake Homeowners Association, Arthur Edwards, Inc., Archway Property Management, Inc., Carmine Mastrogiacomo, Christopher Perrino, Alex Rubanovich, Nancy Diaz and Ray Torres,

Defendants
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### INTRODUCTION

In late May 2018, plaintiffs file a Complaint which outlined a pattern of conduct aimed at burdening the right of Hasidic families to move into the Highland Lake Estate Development in Woodbury, New York.

Late last week, the defendant Homeowners Association made operational a gate which restricts access to the community, further burdening Hasidic families and endangering their children. As the gate is the most direct expression of the HOA's desire to fence out Hasidic families and as its operation irreparably harms them, pursuant to FRCivP. 65(a) and (b), plaintiffs now seek a TRO and a preliminary injunction against its operation. Counsel has contacted adversary counsel who contests plaintiffs' entitlement to this relief.

# STATEMENT OF FACTS

According to the Complaint, beginning in 2016 and continuing until present, defendants have concertedly discriminated against plaintiffs in an effort to prevent them from residing

within the confines of Highland Lake Estates [hereinafter "HLE"] in the Town of Woodbury, County of Orange, State of New York.

Contrary to the dictates of federal and state law, defendants discriminated against plaintiffs, who are all Hasidic Jews, on account of their religion and sought to burden the outward expressions of their religious exercise, as more fully described below.

As a direct consequence of defendants' discriminatory policies and practices, plaintiffs were caused myriad injuries, including, but not limited to, money damages incurred by their being forced to respond to defendants' spurious litigation and emotional damages resulting from verbal and physical harassment based upon their creed.

Plaintiffs Mendel Stern, Aharon Ostreicher, Yochonon Markowitz, Abraham Kohn, Isaac Schwimmer, Esther Schwimmer, Joel Sabel, Yoel Fried, Fraida M. Fried, Melech Krauss, Israel Ostreicher and their families all are Hasidic Jews who reside, have resided or would have resided within the confines of HLE but for the discrimination set forth herein. Each plaintiff is a natural person of legal age and a citizen of the United States with the exception of Kraus, a Canadian citizen.

Defendant Highland Lake Estates Homeowners Association [hereinafter "HLEHOA"] is organized pursuant to the laws of the State of New York and is the governing body for Highland Lake Estates [hereinafter "HLE"] which is located in the Town of Woodbury, County of Orange, State of New York, within this federal judicial district.

At all relevant times, defendant Arthur Edwards, Inc., located at 1 DeWolf Road, Suite 101, New Tappan, NJ 07675, has served as the HLE's managing agent and, as such, has transacted business within this judicial district. Said managing company has knowingly assisted the HLEHOA implement its discriminatory policies and practices. At all relevant times,

defendant Archway Property Management, Inc., located at P.O. Box 454, Central Valley, NY 10917, has served as HLE's managing agent and, as such, has transacted business within this judicial district. Said managing company has knowingly assisted the HLEHOA implement its discriminatory policies and practices. At all relevant times, defendants Carmine Mastrogiacomo, Christopher Perrino, Alex Rubanovich, Nancy Diaz and Ray Torres served as officers of the HLEHOA and each participated in, and supported, the intentionally discriminatory amendments to the HLEHOA by-laws as is further described below and other actions to block, deter or burden plaintiffs' residence in HLE, as is further specified below. Each of these defendants is a resident of this judicial district.

As plaintiffs allege that defendants have violated both federal and state statutes intended to insure their civil rights, this Honorable Court has jurisdiction pursuant to 28 U.S.C. secs. 1331 and 1343 (3) and (4) and 1367(a) and 42 U.S.C. secs. 3604 and 3617.

According to the detailed Complaint, the use of the gate to restrict Hasidic access culminates a pattern of overt discrimination against plaintiffs and those similarly situated. The Complaint alleges as follows:

Since 2016, about fifteen Hasidic Jewish families have bought homes in HLE.. The HOA board and many of its members have responded with extreme hostility toward their residency in HLE. HLEHOA has passed multiple amendments to its by-laws expressly designed to harass Hasidic Jewish HLE residents and Hasidic Jewish prospective HLE residents.

Plaintiffs Yoel and Frieda M. Fried were the first Hasidic family to move into HLE, in October 2016. On one of their first nights in the house, defendants Perrino and Mastrogiacomo stopped in front of their house at midnight and shone their headlights in the house for twenty minutes. After twenty minutes, intending to harass and intimidate plaintiffs Fried, defendants

Perrino and Mastrogiacomo called plaintiffs on a cell phone and inquired whether plaintiff Yoel Fried had read the HOA by-laws. During the summer of 2017, defendants Mastrogiacomo and Rabinowitz stopped plaintiff Joel Fried and asked him what he was doing in HLE and advised him that he was on private property. To plaintiffs' observation, defendants do not so stop non-Hasidic people and query why they are in HLE.

In September 2017, the HOA amended its by-laws in a manner intended to make Hasidic people feel unwelcome in HLE. HLE's rules and regulations were amended to designate Sunday the *de jure* Sabbath for all residents, by codifying Sunday as a "Home and Family Day of Tranquility" (Rule 15.1), by prohibiting any commercial transactions on Sunday (Rule 15.2), a day they were well aware Hasidic Jews conduct business, and by prohibiting realtors from showing homes on Sundays (Rules 14.1, 14.4, and 14.5), a day they knew Hasidic Jews visited HLE for the purpose of viewing homes for sale.

To Hasidic Jews, Saturdays are the day of rest and Sunday is a day on which commercial activities are generally pursued since most Hasidic men work five days/week and are unavailable to conduct personal business on those days or on the Sabbath [Saturday].

HLEHOA imposed these prohibitions to harass HLE's Hasidic residents, for whom the only free day of the week is Sunday, and to make these persons, including each plaintiff, feel unwelcome in HLE. The HLEHOA had no business declaring a specific day a "day of rest" and has done so for no reason other than to make Hasidic feel less welcome in its development.

Defendants' new by-laws prevent residents from congregating for prayer. Pursuant to these by-laws, plaintiff Stern received a written warning by mail from the HLEHOA Board not to utilize any property owned by him for prayer. Such a provision of the by-laws causes Hasidic residents substantial hardship because there is no synagogue within HLE and hey are forced to

walk more than one mile, often in highly inclement weather, to pray on the Sabbath. Such a restriction bears no reasonable relationship to the purposes of the HLE/HOA, but, rather represents yet another express means of oppressing Hasidic residents. By imposing such a "no prayer" ban aimed to Hasidic residents, defendants intentionally discriminated against Hasidic residents on the basis of their religion and burdened their religious beliefs and practices in violation of section 3617 of the Fair Housing Act and section 296 of the Executive Law of the State of New York.

Defendants and HLEHOA President Mastrogiacomo and Vice President Perino routinely and notoriously physically confront Hasidic Jews, including plaintiffs, as they enter the HLE. In so doing, defendants Mastrogiacomo and Perrino have acted in a manner intended to burden the occupancy of plaintiffs on account of their religion and in violation of 42 U.S.C. section 3617 of the Fair Housing Act and section 296 of the Executive Law of the State of New York.

Following enactment of this amendment to its by-laws, HLEHOA board members approached all Hasidic real estate sales agents, questioned them and then blocked them from entering/showing homes.

Plaintiff, Esther Schwimmer, is a real estate agent who sells properties in and around the Towns of Woodbury and Monroe. To show properties on Sunday, by far the busiest day of her work week, Mrs. Schwimmer must seek and obtain prior approval from the HLEHOA. This requirement has provided advance defendant Perrino and other persons associated with the HLEHOA advance knowledge of the properties Mrs. Schwimmer intends to show. Armed with this notice, defendant Perrino and other members of the HLEHOA approached sellers within HLE and attempted to cause them to desist from doing business with plaintiff Mrs. Schwimmer by threatening these owners. Armed with this notice, defendants Mastrogiacomo and Perrino

and other members of the HLEHOA have arranged to be present when Mrs. Schwimmer have arrived at the scheduled showing with her client, have insulted said clients, have called the police claiming that plaintiff Esther Schwimmer was engaged in criminal trespass and have otherwise sought to block Mrs. Schwimmer and her clients from gaining access to homes for sale in HLE. When she has brought clients to HLE, Mrs. Schwimmer has been repeatedly greeted with verbal abuse including screamed anti-Jewish slurs from defendant Perrino and others active in the HOA. Defendant Perrino has routinely followed Mrs. Schwimmer and her clients around the community, going so far as to call the police when this real estate agent showed a property for sale to a prospective home owner. Mrs. Schwimmer has been subjected to ongoing intimidation, including a posse of HLE residents swarming her car, led by HOA officers, including Perrino. Such intimidation has caused plaintiff Schwimmer not to bring certain clients to HLE and has diminished her business opportunities based on her religion.

Plaintiff Fraida Fried is also a real estate agent. When showing homes in HLE, plaintiff Fraida Fried has been interrupted and harassed by members of the HLE/HOA. On one occasion, when plaintiff Fraida Fried was showing 33 Vanderbilt to a Hasidic client, defendant Mastrogiacomo interrupted the showing and called the police to check on what plaintiff Fraida M. Fried was doing. On a second occasion, involving the showing of the same property to a second Hasidic client, without cause of purpose other than to harass or intimidate her and her Hasidic client on the basis of their religion defendant Mastrogiacomo exited his vehicle, and ordered plaintiff Fraida M. Fried to leave the premises, claiming that such showing was not allowed on Sunday. On a third occasion, without cause of purpose other than to harass or intimidate her and her Hasidic client on the basis of their religion, defendant Torres followed plaintiff Fraida M. Fried while she was showing a home at 8 Berkeley to a Hasidic client. On this occasion, upon

exiting the showing, defendant Mastrogiacomo confronted plaintiff Fraida M. Fried's client and intentionally embarrassed plaintiff Fraida M. Fried due to her religious affiliation by asking her client what he was doing there and actively discouraging him from pursuing the home sale. In each of these instances, the clients of plaintiff Fraida M. Fried expressed upset that they were being targeted because of their religion and chose not to attempt to purchase the homes they viewed.

By engaging in such conduct, defendants Mastrogiacomo and Perrino and other members of the defendant HLEHOA Board violated sections 3604 and 3617 of the Fair Housing Act and section 296 of the Executive Law of the State of New York.

By passing amendments to its by-laws intended to make plaintiffs unwelcome and then preventing Hasidic brokers, like plaintiffs Esther Schwimmer and Fraida Fried from showing properties to Hasidic clients on Sundays, defendants intentionally burdened their residency in HLE on the basis of their creed in violation of 42 U.S.C. section 3617 and section 296 of the Executive Law of the State of New York.

Likewise, to make Hasidic Jews feel unwelcome in HLE, defendants have adopted bylaws which disallow the erection on plaintiffs' properties of eruvs and then refused to allow Jews
to erect eruvs on their property, removing them and imposing hefty fines on Hasidic residents for
not removing their eruvs. An eruv is a demarcated area that enables members of the Jewish faith
with certain religious beliefs to carry or push objects within that area on the Sabbath and on Yom
Kippur. On April 25, 2017, plaintiff Isaac Schwimmer requested permission from the HLE
board, to mount two eruvs, inconspicuously placed behind two trees on his property to minimize
their visibility from common areas, thereby allowing him full use of his property in a manner
consistent with his religious practice and customs. Defendant HLEHOA did not provide

permission to Schwimmer to erect these eruvs and removed the eruvs upon their completion.. Thereafter, other plaintiffs sought to erect eruvs on their property. Plaintiff Ahraron Ostreicher mounted an Eruv on the lawn of 11 Vanderbilt, and it was spirited away the same night. Plaintiff Isaac Schwimmer mounted an Eruv in the front yard of his residence, within HLE. After being confronted with protests and being threatened with fines, plaintiff Isaac Schwimmer was faced with fines totaling more than \$10,000. In this context and so threatened, plaintiff Isaac Schwimmer agreed to remove his eruv because he feared a judgment against him which would burden the re-sale of his property. The HOA by-law used to disallow construction and maintenance of an eruv has not been consistently applied by defendants to other outdoor structures or adornments. Instead, defendants have allowed numerous Christian families to erect and maintain substantial outdoor displays on their property at and around Christmas. On December 12, 2017, defendant HLEHOA initiated an action against plaintiff Isaac Schwimmer, seeking to collect a substantial fine it levied against him after he refused to remove his Eruv. On the other hand, defendants have always permitted scores of other homeowners to erect all manner of Holiday decorations on their premises, whether for Halloween or for or around Christmas, and have not fined any of these property owners for violation of HOA by-laws. The forms of expression defendants have permitted are much more visible and "disturbing" than the erection of an eruv.

By disallowing the eruv, the defendants have made it impossible for plaintiffs, as Hasidic Jews, to engage in their religious practice, disallowing them from carrying objects, or pushing baby carriages, strollers or wheelchairs to synagogue on the Sabbath and Yom Kippur, the most holy day of their year.

By so proceedings, the HLEHOA has violated 42 U.S.C. sec. 3617 of the Fair Housing Act, by selectively enforcing rules and regulations intended to burden the occupancy of plaintiffs on the basis of their creed. By so burdening plaintiffs by and through the imposition of a land use regulation, defendants have also violated, and continue to violate, the Religious Land Use and Institutionalized Persons Act, 42 U.S.C. sec. 2000cc(a)(1) [hereinafter "RLUIPA"]. By selectively enforcing rules relating to the display of objects on homeowners' property on the basis of creed, defendants have further violated sec. 296 of the Executive Law of the State of New York, a related claim over which this Honorable Court has jurisdiction pursuant to 28 U.S.C. sec. 1367(a).

In the fall 2017, plaintiff Aharon Ostreicher constructed a Sukkoth in the backyard of 11 Vanderbilt in observation of the major Jewish festival of Sukkoth. Constructing and using a Sukkoth, a small temporary structure made of corn husks and other vegetable parts, is an integral part of plaintiffs' religious practice related to observation of this holiday. One of Mr. Aharon Ostreicher's neighbors, an officer of defendant HLEHOA, protested plaintiff Aharon Ostreicher's construction of the Sukkoth, although it did not infringe or in any way interfere with his use and enjoyment of his own property. Following this resident's lead, defendant HLEHOA insisted that plaintiff Aharon Ostreicher dismantle his Sukkoth within one week of its construction. On the other hand, the HLEHOA has allowed Christian religious adornments to remain on or around numerous residents' homes for months without any protest or demand for removal. By and through the selective implementation of rules governing what an owner may or may not place on their property, the defendants burdened the rights to fair housing of plaintiff Aharon Ostreicher on the basis of his creed and in violation of 42 U.S.C. section 3617 of the Fair Housing Act, RLUIPA and section 296 of the Executive Law of the State of New York.

Plaintiff Kohn toured HLE in the summer of 2017 with the intent of purchasing a house. During his tour, the HOA's Vice President, Christopher Perrino, chased plaintiff Kohn and told him, "this is private property," and demanded that he leave HLE. Defendant Perrino and other officers of the defendant HLEHOA have not similarly harassed and chased from the HLE non-Hasidic Jews who drive around the development looking for and at homes for sale. Due to the threatening conduct of Perrino, Plaintiff Kohn was forced to leave the development and suspend his visit to HLE. Later, Kohn returned, determined not to allow bigoted persons deny him the right to buy a home of his choosing. Kohn purchased a home, learned that Perrino was a leading member of the HLEHOA and resolved not to pay HLEHOA dues because the HLEHOA was engaging in a myriad of anti-Hasidic actions.

On March 30, 2018, the HLEHOA brought an action in the Town of Woodbury Justice Court against plaintiff Kohn seeking to collect \$1,310.00 in HLEHOA maintenance fees which fees Kohn has refused to tender due to the policies and practices of the HLEHOA and its officers.

Plaintiff Yochonon Markowitz is a 28-year old man who was interested in purchasing a home in HLE in 2017. Plaintiff Markowitz came to HLE and began driving through the community looking for homes. Defendant Perrino confronted plaintiff Markowitz and told him he was not welcome in the community and should look elsewhere for housing. Feeling threatened and unwelcome, plaintiff Markowitz desisted in his search for housing in HLE.

In 2016, plaintiff Stern acquired ownership of 1 Vanderbilt drive, a property within the boundaries of HLE. In or about May 2017, plaintiff Stern rented a second home he owned in the HLE to plaintiff Aharon Ostreicher. At the time he did so, plaintiff Stern understood that such

rentals were perfectly legal and prevalent in HLE. In December 2017, having learned that Stern had leased his premises to plaintiff Aharon Ostreicher, defendant HLEHOA implemented a new provision of its bylaws, adopted only after Hasidic Jews began renting properties they owned to others of their faith, and imposed a fine of more than \$10,000 on Stern for his having so rented his premises to plaintiff Aharon Ostreicher. Similar fines were not imposed upon non-Hasidic Jews for renting their premises to non-Hasidic Jews. In a letter dated January 23, 2018, entitled "Second Warning Letter," through defendant Arthur Edwards, Inc., defendant HLEHOA fined plaintiff Stern \$16,475.00 for his having rented his premises to plaintiff Aharon Ostreicher and for his refusal to pay HLEHOA dues. Plaintiff Stern has refused to pay the fine which defendants Edwards, Inc. and HLEHOA are now seeking to collect in the local Town Justice Court.

Likewise, plaintiff Eli Krauss purchased his home at 29 Vanderbilt before the by-law prohibiting the rentals of property went into effect. Nonetheless, defendants fined plaintiff Krauss for renting his home to its old owners as they sought other housing. Plaintiff Krauss and his tenants appealed to the HLEHOA to allow a few months rental until his tenants could find suitable for their handicapped mother, but this appeal fell on deaf ears.

By imposing and enforcing new rules to prevent the rental of property when Hasidic Jews began renting property to other Hasidic Jews, defendants Edwards and HLEHOA violated rights guaranteed to plaintiffs Stern and Krauss by 42 U.S.C. section 3617 and section 296 of the Executive Law of the State of New York and intentionally erected barriers to the residency of additional Hasidic Jews in HLE.

Shortly after leasing his premises, plaintiff Israel Ostreicher was accosted by Perrino who proclaimed "I'm the law," and directed him to leave the development. During this exchange,

plaintiff Israel Ostreicher stated that he had contracted to purchase a home within HLE. Perrino replied: "I know you guys are starting to come in here. You have to abide by by-laws; you need to read the by-laws." On November 1, 2017, plaintiff Israel Ostreicher closed on title to the property he had leased at 11 Vanderbilt Drive, within HLE. Upon moving into the community, plaintiff Israel Ostreicher's mailbox was vandalized and destroyed, a practice commonly directed against Hasidic Jews moving into HLE.

Plaintiff Aharon Ostreicher's front door was vandalized with eggs, and, the next day, pickles and potato chips were thrown upon and around his front porch. The day after these consecutive daily acts of vandalism, plaintiff Aharon Ostreicher installed security cameras on 11 Vanderbilt and, with this, the incidents of physical intimidation directed at his home have ceased.

On March 30, 2018, HLEHOA initiated legal action against plaintiff Sabel in the Town of Woodbury Justice Court seeking to collect \$1,953.92 in HOA maintenance fees, a sum plaintiff Sabel has refused to pay because of the discriminatory policies and practices of the HOA and because the HOA has used its funds to hire attorneys to selectively prosecute Hasidic residents. By and through the imposition of such fines, also levied against plaintiffs Israel Ostreicher and Abraham Kohn under like circumstances as those imposed upon plaintiff Sabel, defendants intend to deter the movement of Hasidic Jews into HLE as such individuals are faced with this choice: pay to have oppression visited against members of their religious group or refuse to pay for such oppression and be subject to such fines. Imposition of such fines is part of defendants' policies and practices intended to burden Hasidic Jewish occupancy within HLE and, as such, violates 42 U.S.C. section 3617 and section 296 of the Executive Law of the State of New York.

### CURRENT APPLICATION - HLEHOA USE OF SECURITY GATE

To further implement its exclusionary and discriminatory policies and practices, the HLEHOA approved the construction of two security gates, restricting entry into the HLE to those who have a code to open the gates. Para. 97 of the Complaint foresaw the use of this gate, stating, "By erecting bogus "security" gates which are nothing more than an effort to deter Hasidic families, including relatives and friends of the plaintiffs, from entering HLE and burden the residency of the plaintiffs on the basis of their creed, defendant HLEHOA violates 42 U.S.C. section 3617 and section 296 of the Executive Law of the State of New York."

The HLEHOA pretextually claims that an increase in crime is the impetus for the new security checkpoints. In fact, there has been practically no crime in the HLE and the HLEHOA intends to erect the security gates to deter entry into the community of Hasidic Jews and as a means of discouraging their interest in occupancy in the community. See, Schwimmer Affirmation.

By erecting and operationalizing the gate, defendants have substantially restricted vehicles entering the HLE, disallowing school buses from picking up children near their homes, thereby burdening the religious practice of Hasidic families, including, but not limited to each plaintiff, and prohibiting delivery vehicles and car services, also knowingly imposing a disproportionate burden upon Hasidic families, again, including, but not limited to each plaintiff. Id. Hasidic women do not drive automobiles, an expression of their religious practice and observance. Hasidic children attend schools outside of the HLE for religious reasons and require transportation to school throughout the school year. Hasidic families often make use of car services and delivery services for the provision of basic necessities. See, Schwimmer Affidavit.

Initially defendant HLEHOA threatened to withhold the code for these proposed entry gates to plaintiffs, that is, Hasidic Jews who refuse to pay HOA dues because of the HLEHOA's biased policies and practices. After the initiation of this lawsuit, the HLEHOA retreated from this position and sought only personal identification and vehicle identification from each homeowner before issuing a tag and code for the gate. <u>Id.</u> Seven of the nine plaintiffs refused to cooperate, concluding that the gate was intended to restrict access to the community on the basis of religion and that its use will have a disproportionate impact on Hasidic families.

The annexed Schwimmer Affidavit further explains the basis for this application: Hasidic school children are now being dropped off on Ridge Road, a busy county thoroughfare because the bus company which provides them transportation to school during the summer cannot and will not pass through the gate. Likewise, vendors who deliver food to Hasidic families cannot gain access to the community, substantially inconveniencing plaintiffs.

#### LEGAL ARGUMENT

The purpose of a TRO is to maintain or restore the *status quo* until the court has the opportunity to adjudicate plaintiffs' request for a preliminary injunction. To obtain a TRO, a movant must show a substantial probability of success on the merits, the presence of irreparable harm and equities tipping in its favor. Rodriguez, ex rel. Rodriguez v. DeBuono, 175 F.3d 227, 235 (2d Cir. 1999)(*per curiam*).

Here, the pattern of anti-Hasidic activity is overwhelming and suggests that plaintiffs can satisfy the probability of success prong. Since 2016, in every way imaginable, the HLEHOA and individual defendants have sought to limit and burden the residency in HLE of Hasidic families. This pattern of behavior is a frontal assault on the Fair Housing Act and state law.

Likewise, the use of the security gate has stranded school-age children, including plaintiffs' children, on a major thoroughfare, endangering them and creating the urgency underlying this application. This constitutes the risk of irreparable harm which money damages cannot cure. Finally, the equities plainly favor entry of a TRO and preliminary injunction as, after more than twenty years in operation, there is no neutral, non-discriminatory reason why the HLE now has chosen to erect and operationalize the gate. Rather, this is a response by the Board to Hasidic interest in HLE and an effort to tamp down the demand for homes therein by Hasidic home seekers. No equities could support such a blatant form of discrimination.

By burdening current Hasidic residents and making it more difficult for others to enter and view homes in the community, the HLEHOA violates the Fair Housing Act. Its use of the gate is the most concrete manifestation of this intent and should be enjoined.

#### CONCLUSION

For the reasons set forth herein, plaintiffs' application for a TRO should be granted and a hearing on their request for a preliminary injunction should be scheduled.

Respectfully submitted,

MICHAECH. SUSSMAN [3497]

SUSSMAN & ASSOCIATES PO BOX 1005 GOSHEN, NEW YORK 10924 (845)-294-3991